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11

12 GREGORY CLOUTHIER and  
13 ANN CLOUTHIER, individually and on  
14 behalf of the ESTATE OF ROBERT JOHN  
15 CLOUTHIER,

16 Plaintiffs,

17

18 vs.

19 COUNTY OF CONTRA COSTA, CONTRA  
20 COSTA SHERIFF WARREN RUPF; sued  
21 in his individual capacity and as an  
22 employee of Contra Costa County;  
23 CONTRA COSTA SHERIFF'S DEPUTY  
24 MATT FOLEY, sued in his individual  
capacity and as an employee of Contra  
Costa County; CONTRA COSTA  
SHERIFF'S DEPUTY ERIK STEELE, sued  
in his individual capacity and as an  
employee of Contra Costa County;  
MARGARET BLUSH, sued in her  
individual capacity and as an employee of  
Contra Costa County; and DOES 1-100;

25

26 Defendants.

**Case No.**

**VIOLATION OF CIVIL RIGHTS**

42 U.S.C. § 1983

42 U.S.C. § 1988

**VIOLATIONS OF STATE LAW**

California Government Code  
§§ 844.6(d); 845.6

**JURY TRIAL DEMANDED**

27

**JURISDICTION AND VENUE**

28

1. This complaint seeks damages for the violation of the substantive Due  
Process rights of Robert John Clouthier, deceased, by Defendant County Of Contra  
Costa, California (sometimes, "the County") and County personnel acting under color

1 of law. Plaintiffs bring this action under 42 United States Code § 1983. Plaintiffs also  
2 seek damages under State law against these Defendants whose conduct also caused  
3 the wrongful death of Robert John Clouthier.

4       2. The complaint seeks remedies pursuant to Title 42, United States Code,  
5 § 1983. Jurisdiction is conferred upon the United States District Court by Title 28,  
6 United States Code, sections 1331 and 1343. This Court has supplemental jurisdiction  
7 over Plaintiffs' state law claim pursuant to 28 U.S.C. § 1337(a).

8       3.     The actions giving rise to defendants' liability, as alleged in this  
9 Complaint, occurred in the City of Martinez, County of Contra Costa, State of  
10 California.   Venue is therefore proper in this Court pursuant to Title 28, United States  
11 Code, section 1391(b), and Local Rule 3-2(d).

## JURY TRIAL DEMAND

13 ||| 4. Plaintiffs hereby demand a jury trial in this action.

## **IDENTIFICATION OF PARTIES**

15       5. This complaint arises from the death of Robert John Clouthier  
16 (hereinafter sometimes “Robert”). Robert died without leaving a will. To the extent  
17 this action seeks to recover damages under 42 United States Code § 1983 for  
18 violations of rights personal to Robert John Clouthier, this action is brought on behalf  
19 of the Estate Of Robert John Clouthier by his successors in interest and parents  
20 Gregory Clouthier and Ann Clouthier. The actions and failures to act which this  
21 Complaint alleges against the County were committed by individuals acting under  
22 color of law within the course and scope of their employment with the County.

23       6.     Gregory Clouthier and Ann Clouthier also seek damages for the wrongful  
24 death of their son, Robert, under the laws of the State of California, against Defendant  
25 County of Contra Costa for Robert's wrongful death.

26       7.     The County of Contra Costa is a local government entity and a "person"  
27 under 42 U.S.C. § 1983. The actions and failures to act which this Complaint alleges  
28 against the County were committed by individuals acting in the course and scope of

1 their employment with the County. The County also is liable under California State law  
2 for the actions and inaction of its employees which caused the harm of which Plaintiffs  
3 complain.

4       8. At all times relevant to the allegations in this Complaint, the County  
5 operated the Martinez Detention Facility, located in Martinez, California.

6       9. At all times relevant, Defendant Warren Rupf was the Sheriff of the  
7 County and the County's policy maker responsible for the administration of the  
8 Martinez Detention Facility and for the training of County Jail Personnel, including  
9 deputy sheriffs and mental health personnel. At all times relevant, Sheriff Rupf was  
10 acting under color of law and within the course and scope of his employment. He is  
11 sued in his individual capacity.

12       10. On information and belief, Plaintiffs further allege that the Sheriff may  
13 have delegated this responsibility to Detention Facility administrators, including, but  
14 not limited to, County employees of the Health Services Department. To the extent  
15 such delegation occurred, those administrators acted as the County's policymakers  
16 responsible for the administration of the Detention Facility and the supervision of  
17 suicidal detainees and inmates. The names of these individuals are unknown. They  
18 are sued in their individual capacity.

19       11. At all times relevant, Defendant Matt Foley was a Contra Costa County  
20 Sheriff's Deputy employed by the County at the Martinez Detention Facility, acting  
21 under color of law and within the course and scope of his employment. He is sued in  
22 his individual capacity.

23       12. At all times relevant, Defendant Erik Steele was a Contra Costa County  
24 Sheriff's Deputy employed by the County at the Martinez Detention Facility, acting  
25 under color of law and within the course and scope of his employment. He is sued in  
26 his individual capacity.

27       13. Defendant Margaret Blush at all times relevant, was a Mental Health  
28 Specialist employed by the County at the Martinez Detention Facility, acting under

color of law and within the course and scope of her employment. She is sued in her individual capacity.

14. Plaintiffs are ignorant of the true names and capacities of defendants DOES 1 through 100, and therefore sue these defendants by such fictitious names. Plaintiffs will amend their complaint when the true names and capacities of DOES 1 through 100 have been ascertained. Plaintiffs are informed and believe, and on that basis allege, that defendants DOES 1 through 100 are responsible in some manner for the injuries suffered and damages incurred by Plaintiffs as alleged in this complaint. Any reference in this complaint to "Defendant," "Defendants," or to a specifically-named Defendant refer also to Defendants DOES 1 through 100. These Defendants are sued in their official and individual capacities.

## **Facts Giving Rise To This Complaint**

15. In July-August 2005, the Martinez Detention Facility contained two single-detainee safety cells and two single-detainee Observation Rooms for the housing of suicidal detainees. The Observation Rooms are sometimes referred to as "line-of-sight" rooms.

16. Each safety cell housed only one detainee or inmate. Detainees housed in safety cells generally were clothed only in a safety smock or safety blanket which could not be torn or used to facilitate a suicide attempt. Staff observed these detainees continually, entering observations in a log every 15 minutes.

17. Generally, detainees or inmates placed in a safety cell only remained in these cells a limited amount of time, generally no longer than 24 hours.

18. Following his or her placement in a safety cell, detainees still considered at risk to commit suicide were placed in one of two Observation Rooms. Detainees placed in these rooms were generally, although not always, observed every fifteen minutes and a Sheriff's deputy or other staff member entered his or her observations in a log. Detainees placed in such rooms were provided with a safety smock, safety blanket or regular jail clothes.

1       19. At approximately 9:30 p.m. on the night of July 26, 2005, Contra Costa  
 2 Sheriff's deputies were dispatched to the home of Gregory and Ann Clouthier in an  
 3 unincorporated area of Contra Costa County, near Walnut Creek.

4       20. The deputies learned that Robert, Gregory's and Ann's, adult son, had  
 5 jumped through a window of the Clouthier home. The deputies arrested Robert for  
 6 felony vandalism and misdemeanor battery.

7       21. Robert, who had been injured when jumping through the window, was  
 8 transported by ambulance to the Contra Costa Regional Health Center in Martinez; he  
 9 refused medical treatment and made suicidal remarks.

10       22. Thereafter, Robert was transported to the Martinez Detention Facility.

11       23. After arriving at the jail, Robert informed the Facility's nursing staff that  
 12 he was suicidal and had attempted suicide two months prior to his arrest. His hospital  
 13 record included ten prior hospitalizations, including many for suicidal behavior.

14       24. After speaking with Robert, Contra Costa County Mental Health  
 15 Specialist Sharlene Hanaway placed Robert in a safety cell shortly after 8:00 a.m. on  
 16 July 27, 2005. Specialist Hanaway's notes written at 8:03 a.m. stated that she  
 17 considered Robert "very suicidal." Robert's clothes were replaced with a safety smock  
 18 and he was restrained with ankle restraints.

19       25. During the remainder of her shift, Hanaway and other staff checked on  
 20 Robert at least every 15 minutes. At 11:57 a.m., Hanaway noted that Robert  
 21 "continues to want to die."

22       26. Early that afternoon, Robert advised Mental Health Specialist Hanaway  
 23 that he would take medication. Hanaway thereafter called in staff psychiatrist Hanlin  
 24 to meet with Robert. Following that consultation, Hanaway therefore decided, with Dr.  
 25 Hanlin's concurrence, that Robert could be transferred to a less restrictive housing  
 26 environment.

27       27. Hanaway did not trust Robert's statements that he was no longer  
 28 suicidal. Because Robert was less agitated, however, Hanaway directed Robert's

1 transfer to Cell 6, a "Line of Sight" Observation Room and further directed that Robert  
 2 be observed every 15 minutes and those observations recorded in a log. At about  
 3 2:00 p.m. on July 27, 2005, staff moved Robert to that room.

4       28. Very soon thereafter, staff transferred Robert to Observation Room 7.  
 5 That room also was a "Line of Sight" room located on M Module (the mental health  
 6 module) of the Detention Facility. That room only has one bed. He was dressed only  
 7 in a smock and deputies were to observe him every 15 minutes and note their  
 8 observations in a log. Deputy Matt Foley, assigned to M Module, was aware that  
 9 Robert had numerous prior suicide attempts and had sustained lacerations on his  
 10 hand while jumping through a window.

11       29. At 5:00 p.m., Mental Health Specialist Hanaway ended her shift at the  
 12 Detention Facility. At that time, she believed that Robert remained intent on  
 13 committing suicide. Before leaving, Hanaway "went to everyone in the Mental Health  
 14 Office and the Deputies in [the] intake area and advised them that Robert was truly  
 15 suicidal and that she felt he was going to try and kill himself. . . . that this situation was  
 16 the 'real deal.'"

17       30. Hanaway also made copies of her reports and gave them to her  
 18 replacement, Mental Health Specialist Margaret Blush. Hanaway informed Blush that  
 19 Robert was very suicidal and had been placed in the Observation Room on M Module  
 20 with a safety smock and safety blanket and required an evening assessment.

21       31. Blush read Hanaway's reports about Robert.

22       32. During Blush's final rounds on the night of July 27, 2005, Blush spoke  
 23 very briefly with Robert. Following that conversation, and notwithstanding the  
 24 information Mental Health Specialist Hanaway had imparted to her, Blush directed  
 25 Deputy Matt Foley, the deputy sheriff on the Module, that Robert no longer needed to  
 26 be clothed in a safety smock and could have regular clothing.

27       ///

28       ///

1       33. Blush "also told the deputy he [Robert] could be removed from the  
 2 suicide log because the deputy is about four feet from him and can observe him at all  
 3 times...I told the deputy he was to remain in the Observation Room."

4       34. At 7:15 p.m. on July 27, 2005, Blush entered a note in the log that Robert  
 5 was released from suicide log.

6       35. Blush also entered her notes on the computer stating, "Inmate states  
 7 now that he is not suicidal. Robert was taken off suicide watch and advised that he will  
 8 be evaluated the following morning for his mental health needs." Because of Blush's  
 9 continuing concern about Robert's mental health, however, she wanted Robert to  
 10 remain housed in an Observation Room until he was further evaluated **and** cleared for  
 11 a housing assignment in the general population of M Module.

12       36. At approximately 9:30 p.m., on July 27, 2005, Robert was given his  
 13 clothes and his safety smock was removed.

14       37. When Deputy Matt Foley began his shift at 12:00 noon on July 28, 2005,  
 15 Robert was still in Observation Room 7 on M Module. When Foley's shift ended that  
 16 night, Robert was still in Observation Room 7 on M Module, where he remained  
 17 through the evening of July 31, 2005.

18       38. On the evening of July 31, 2005, Defendant Deputy Erik Steele returned  
 19 to duty and saw that Robert remained housed in Room 7. Since July 27, 2005, no  
 20 mental health specialist had contacted any Sheriff's deputy to discuss Robert's mental  
 21 state.

22       39. By August 1, 2005, the County, acting through Sheriff Rupf and  
 23 Detention Facility administrators, had failed to develop any training materials  
 24 governing the effect of the decision of a mental health specialist that Detention Facility  
 25 staff were not required to continue logging observations every fifteen minutes of a  
 26 particular detainee or inmate housed in an Observation Room in cases in which the  
 27 mental health specialist still required the detainee or inmate to be housed in an  
 28 Observation Room as a result of their continuing threat to commit suicide.

1       40. By August 1, 2005, the County, acting through Sheriff Rupf and  
 2 Detention Facility administrators, had failed to develop any uniform policy governing  
 3 the effect of the decision of a mental health specialist that Detention Facility staff were  
 4 not required to continue logging observations every fifteen minutes of a particular  
 5 detainee or inmate housed in an Observation Room in cases in which the mental  
 6 health specialist still required the detainee or inmate to be housed in an Observation  
 7 Room as a result of their continuing threat to commit suicide.

8       41. As of August 1, 2005, Sheriff's deputies, including Deputy Foley  
 9 understood that "The rooms are designated for observation. Once the observe log is  
 10 removed, it's our belief that we are free to move them into the general population of  
 11 the module."

12       42. As of August 1, 2005, however, other County personnel, including Mental  
 13 Health Specialist Margaret Blush, understood that eliminating the requirement that  
 14 staff log observations of an inmate housed in an Observation Room did **not** indicate or  
 15 signal that deputies may transfer that inmate from the Observation Room to the  
 16 general population.

17       43. As of August 1, 2005, Deputies Foley and Steele, consistent with their  
 18 understanding, believed that because Robert was no longer on suicide log, a deputy  
 19 could move Robert to the general prison population if Foley or another deputy needed  
 20 the Observation Room to house a newly arriving inmate.

21       44. In the early hours of August 1, 2005, while Deputy Steele was on duty, a  
 22 supervising sergeant directed Defendant Sheriff's deputy Steele to move Robert from  
 23 Observation Room 7 to Cell 10, which Robert was to share with inmate Marc Watkin.

24       45. In that room, Robert again was given bedding, including sheets.

25       46. Cell 10 was not a "line of sight" cell which a deputy could directly observe  
 26 from his station on M Module. Cell 10 was considered a general population cell.

27       ///

28       47. Contrary to the understanding of the mental health treatment specialists,

1 the Sheriff's deputies understood that once an inmate was cleared from the  
 2 observation log, the decision to transfer the inmate was the responsibility of the  
 3 Sheriff's deputies.

4       48. Deputy Steele understood that he was not required to contact a mental  
 5 health professional prior to moving Robert. Nonetheless, he tried to contact a mental  
 6 health professional, but was unable to do so.

7       49. At the time Robert was transferred from an Observation Room to Cell 10,  
 8 Sheriff's deputies understood that if an inmate were not on a suicide log, no written or  
 9 oral County or Sheriff's Department policy existed requiring Sheriff's deputies to obtain  
 10 prior approval from a mental health staff member before moving an inmate from an  
 11 Observation Room to a two-person cell.

12       50. Mental Health Specialist Blush, however, had a different understanding  
 13 of County policy; she believed a mental health staff member always was required to  
 14 approve an inmate's transfer from an Observation Room to a general population cell.

15       51. These contrasting views of how suicidal detainees such as Robert were  
 16 to be handled resulted from the failures of the County, Sheriff Rupf and Detention  
 17 Facility administrators to properly train Detention Facility Staff.

18       52. On August 1, 2005, Defendant Blush, and other mental health specialists  
 19 defendants who have been sued by their fictitious names, were aware that Robert had  
 20 been transferred to Cell 10 and had been provided with regular bedding, including at  
 21 least one bed sheet.

22       53. Nonetheless, Defendant Blush and other mental health specialists on  
 23 duty on August 1, 2005, failed to direct Sheriff's deputies to move Robert back to an  
 24 Observation Room where he could not have attempted to commit suicide.

25       54. In addition Defendant Blush and other mental health specialists on duty  
 26 on August 1, 2005, failed to take any other protective action even though Blush  
 27 believed that Robert's transfer violated the policy of the Detention Facility.

28       55. Between 12:00 and 12:30 p.m. on August 1, 2005, Defendant Deputy

1 Matt Foley began his shift on M Module.

2 56. In the early evening of August 1, 2005, around 6:15 p.m., Robert took his  
3 bed sheet off his bed and tied it into a noose.

4 57. Robert placed the knotted sheet on top of the bed, with part of the sheet  
5 hanging over the bunk. The sheet and noose were in full and obvious view of anyone  
6 entering the cell.

7 58. At approximately 7:15 p.m. on August 1, 2005, Deputy Foley opened the  
8 door to Cell 10 and informed Marc Watkin, Robert's cellmate, that Watkin could leave  
9 the cell for two hours free time.

10 59. Deputy Foley advised Robert, that, as a newer detainee, Robert was  
11 entitled to one hour free time which would begin at 8:00 p.m. Robert nodded to  
12 Deputy Foley, indicating to Foley that he understood Foley's instructions.

13 60. When Deputy Foley entered Cell 10 to inform Watkin that Watkin' could  
14 leave the cell, the knotted bed sheet was in full view and readily visible.

15 61. Nonetheless, Sheriff's deputy Foley, who was aware of Robert's prior  
16 attempts to commit suicide, took no action in response to the presence of the knotted  
17 bed sheet in full view of someone standing in the doorway of the cell.

18 62. At 7:42 p.m. Watkin asked that staff open the cell door. When Deputy  
19 Foley opened the cell door, Foley discovered Robert hanging. Robert had used the  
20 bed sheet to hang himself.

21 63. After Deputy Foley and Mental Health Specialist Blush attempted to  
22 revive Robert, paramedics arrived and took over. Robert was transported to the  
23 Contra Costa Regional Medical Center in Martinez. He had lapsed into an irreversible  
24 coma and was removed from life support on August 11, 2005. He was pronounced  
25 dead at 5:40 p.m. on August 11, 2005.

26 64. During the period between Robert's arrest on July 27, 2005 and his  
27 suicide on August 1, 2005, Robert retained the status of a pretrial detainee who had  
28 not been convicted or sentenced for any crime arising from the incident which

1 precipitated his arrest on July 27, 2005.

2       65. Neither the County's Board of Supervisors, Sheriff Rupf nor other  
3 Detention Facility administrators disciplined any of the staff members whose action or  
4 inaction permitted Robert to commit suicide.

## DAMAGES

6       66. As a direct result of the actions and inaction of Defendants County of  
7 Contra Costa, Sheriff Warren Rupf, Deputy Foley, Deputy Steele, Mental Health  
8 Specialist Blush and DOES 1 through 100, Robert was allowed to commit suicide while  
9 a pretrial detainee at the Contra Costa County Martinez Detention Facility.

10       67. Plaintiffs Gregory and Ann Clouthier have suffered the loss of decedent's  
11 society, comfort, protection, companionship, love, solace, affection, and moral support.  
12 In addition to these damages, plaintiffs are entitled to recover the reasonable value of  
13 funeral and burial expenses.

14       68. Plaintiffs have retained attorneys and investigators to pursue their rights  
15 as asserted in this complaint. Plaintiffs are entitled to an award of reasonable  
16 attorneys' fees incurred in the prosecution of this action against Defendants County of  
17 Contra Costa, Sheriff Warren Rupf, Sheriff's Deputy Matt Foley, Sheriff's Deputy Erik  
18 Steele, Mental Health Specialist Margaret Blush and DOES 1 through 100 pursuant to  
19 42 U.S.C. § 1988.

## **FIRST CLAIM FOR RELIEF**

**Sheriff Warren Rupf, Sheriff's Deputy Matt Foley, Sheriff's Deputy Erik Steele,  
Mental Health Specialist Margaret Blush  
and Does 1 through 100  
42 U.S.C. § 1983**

23 69. Plaintiffs reallege and incorporate by reference paragraphs 1 through 63  
24 of this complaint as though fully set forth in this cause of action.

25       70. Robert was arrested on July 27, 2005 and detained at the Martinez  
26 Detention Facility on July 28, 2005. From that date until suicide on August 1, 2005,  
27 Robert was known by these Defendants to be at a high risk to commit suicide.

28 | 71. That risk was obvious to all staff.

1       72. Notwithstanding her knowledge that Robert presented a high risk of  
 2 suicide and had attempted to commit suicide on prior occasions, Defendant Blush  
 3 decided that staff, including Sheriff's deputies, would not be required to log their  
 4 observations of Robert's condition every fifteen minutes, although Defendant Blush  
 5 continued to believe that, because of his condition, Robert needed to remain in a Line  
 6 of Sight Observation Room until he was further evaluated and cleared for housing in  
 7 the general population.

8       73. Defendant Blush's decision was understood by Sheriff's deputies that  
 9 they could move Robert into the general population without increasing the risk of  
 10 harm to him.

11       74. Acting on that understanding and without obtaining clearance from the  
 12 mental health staff, Defendant Sheriff's Deputy Erik Steele moved Robert from a Line  
 13 of Sight Observation Room to Cell 10, a two-person cell designated for the general  
 14 population on M Module.

15       75. In the evening of August 1, 2005, Mental Health Specialist Blush was  
 16 aware that Robert had been transferred from the Observation Room into the general  
 17 population, but failed to take any action to protect Robert, including, but not limited to,  
 18 directing Sheriff's deputies to place Robert back into an Observation Room.

19       76. In the evening of August 1, 2005, Deputy Foley was aware that Robert  
 20 had been at substantial risk to commit suicide.

21       77. At approximately 7:15 p.m. on the evening of August 1, 2005, when  
 22 Deputy Foley entered the cell occupied by Robert and Marc Watkin, Robert's knotted  
 23 bed sheet was hanging from the bed post in clear view of Deputy Foley.

24       78. The knotted bed sheet evidenced Robert's intent to commit suicide.

25       79. Nonetheless, Deputy Foley did not remove the knotted bed sheet and  
 26 failed to alert members of the mental health staff that Robert had knotted the bed  
 27 sheet.

28       80. At all time relevant, Defendant Sheriff Warren Rupf was fully aware that

1 the Detention Facility housed suicidal detainees and suicidal inmates. At all times  
2 relevant, Sheriff Rupf also was fully aware that absent adequate training of Detention  
3 Facility staff to prevent the suicide of detainees and inmates and policies necessary to  
4 protect suicidal detainees and inmates from committing suicide, such detainees and  
5 inmates would commit suicide. Nonetheless, Sheriff Rupf failed to properly train the  
6 staff of the Detention Facility or to promulgate and enforce policies to take appropriate  
7 steps to prevent detainees and inmates from committing suicide. Sheriff Rupf  
8 failures, including the failures to train, to establish proper policies and the failure to  
9 discipline subordinates, are more fully detailed in paragraphs 39-42, 49-50, and 65  
10 hereof and in the allegations set forth Second Claim For Relief, which Plaintiffs  
11 incorporate here by reference. Sheriff Rupf committed these failures in both his  
12 official and individual capacities. His failures were a moving force directly contributing  
13 to the death of Robert Clouthier.

14        81. As a direct result of the actions and inaction of these Defendants, Robert  
15        was able to commit suicide and was deprived of his right to life and liberty without due  
16        process of law, as protected by the Fourteenth Amendment to the United States  
17        Constitution, and suffered damages as described in this complaint.

18 **WHEREFORE**, Plaintiffs seek relief as hereafter set forth.

19 **SECOND CLAIM FOR REIMBURSEMENT**  
20 County Of Contra Costa  
42 U.S.C. § 1983

21 82. Plaintiffs reallege and incorporate by reference paragraphs 1 through 81  
22 of this complaint as though fully set forth in this claim for relief.

23        83. At all times relevant, the County, acting through Sheriff Rupf and  
24 Detention Facility administrators, possessed the power and authority to develop and  
25 implement training materials and implement and enforce policies, customs, practices  
26 and procedures regarding the safety of suicidal detainees and inmates.

27 | //

28 84. At all times relevant, the County, acting through Sheriff Rupf and

1 Detention Facility administrators, had extensive knowledge of the known or obvious  
2 danger of failing to properly train mental health specialists and Sheriff's deputies and  
3 of failing to adequately articulate the relationship between mental health specialists  
4 and Sheriff's deputies in the supervision of suicidal detainees and inmates.

5 85. At all times relevant, the County, acting through its policymakers, Sheriff  
6 Rupf and Detention Facility administrators, was fully aware that the failure to properly  
7 train the staff of the Martinez Detention Facility to take appropriate steps to safeguard  
8 suicidal detainees and inmates would place such detainees and inmates at great risk  
9 of suicide.

10 86. At all times relevant, the County, acting through its policymakers, Sheriff  
11 Rupf and Detention Facility administrators, was fully aware that to protect suicidal  
12 detainees and inmates from harm, the County must have trained the staff of the  
13 Detention Facility and prepared and disseminated training materials governing the  
14 logging of staff member's observations of a particular detainee or inmate housed in an  
15 Observation Room.

16 87. At all times relevant, the County, acting through its policymakers, Sheriff  
17 Rupf and Detention Facility administrators, was fully aware that to protect suicidal  
18 detainees and inmates from harm, the County must have implemented and enforced  
19 policies and standards governing the logging of staff member's observations of a  
20 particular detainee or inmate housed in an Observation Room.

21 88. At all times relevant, it also was obvious that such policies and standards  
22 would include the necessity of logging observations for all detainees or inmates  
23 housed in Observation Rooms and the effect of a decision of a mental health specialist  
24 that Detention Facility staff were not required to continue logging observations every  
25 fifteen minutes of a particular detainee or inmate housed in an Observation Room.

26 / / /

27 89. At all times relevant, the County, acting through its policymakers, Sheriff  
28 Rupf and Detention Facility administrators, was fully aware that to protect suicidal

1 detainees and inmates from harm, the County was required to train the staff of the  
 2 Detention Facility and to prepare and disseminate training materials articulating the  
 3 relationship between the responsibilities of mental health specialists and deputies in  
 4 the supervision and placement of suicidal detainees and inmates.

5       90. At all times relevant, the County, acting through its policymakers, Sheriff  
 6 Rupf and Detention Facility administrators, was fully aware that to protect suicidal  
 7 detainees and inmates from harm, the County was required to implement and enforce  
 8 policies, standards and procedures articulating the relationship between the  
 9 responsibilities of mental health specialists and deputies in the supervision and  
 10 placement of suicidal detainees and inmates.

11       91. At all times relevant, the County, acting through its policymakers, Sheriff  
 12 Rupf and Detention Facility administrators, was fully aware that to protect suicidal  
 13 detainees and inmates from harm, the County was required to train the staff of the  
 14 Detention Facility and to prepare and disseminate applicable training materials  
 15 covering when staff may transfer detainees and inmates in and out of safety cells,  
 16 Observation Rooms and line-of-sight rooms and from those rooms into the general  
 17 Detention Facility population.

18       92. At all times relevant, the County, acting through its policymakers, Sheriff  
 19 Rupf and Detention Facility administrators, was fully aware that to protect suicidal  
 20 detainees and inmates from harm, the County was required to implement and enforce  
 21 proper policies and standards governing when staff may transfer detainees and  
 22 inmates in and out of safety cells, Observation Rooms and line-of-sight rooms and  
 23 from these rooms into the general Detention Facility population.

24       93. At all times relevant, the County, acting through its policymakers, Sheriff  
 25 Rupf and Detention Facility administrators, was fully aware that it was necessary to  
 26 train staff and prepare and disseminate training materials which would train staff about  
 27 the circumstances in which the transfer of a suicidal detainee or inmate to the Contra  
 28 Costa Regional Health Center was necessary for the protection of a detainee or

1 inmate.

2 94. At all times relevant, the County, acting through its policymakers, Sheriff  
3 Rupf and Detention Facility administrators, was fully aware that it was necessary to  
4 implement and enforce policies and standards setting forth the circumstances in which  
5 the transfer of a suicidal detainee or inmate to the Contra Costa Regional Health  
6 Center was necessary for the protection of a detainee or inmate.

7 95. At all times relevant, the County, acting through its policymakers, Sheriff  
8 Rupf and Detention Facility administrators, failed to properly train the staff of the  
9 Martinez Detention Facility to take appropriate steps to safeguard suicidal detainees  
10 and inmates.

11 96. At all times relevant, the County, acting through its policymakers, Sheriff  
12 Rupf and Detention Facility administrators, failed to properly implement and enforce  
13 policies, standards and procedures in taking appropriate steps to safeguard suicidal  
14 detainees and inmates.

15 97. At all times relevant, the County, acting through Sheriff Rupf and  
16 Detention Facility administrators, failed to train the staff of the Detention Facility about,  
17 or to develop and disseminate proper training materials governing, the logging of staff  
18 member's observations of a particular detainee or inmate housed in an Observation  
19 Room.

20 98. At all times relevant, the County, acting through Sheriff Rupf and  
21 Detention Facility administrators, failed to develop policies and standards governing  
22 the logging of staff member's observations of a particular detainee or inmate housed in  
23 an Observation Room.

24 99. At all times relevant, the County, acting through Sheriff Rupf and  
25 Detention Facility administrators, failed to train the staff of the Detention Facility about,  
26 or to prepare and disseminate training materials governing the respective  
27 responsibilities of mental health specialists and deputies in the supervision and  
28 placement of suicidal detainees and inmates.

1       100. At all times relevant, the County, acting through Sheriff Rupf and  
 2 Detention Facility administrators, had failed to clearly articulate standards and policies  
 3 governing the respective responsibilities of mental health specialists and deputies in  
 4 the supervision and placement of suicidal detainees and inmates.

5       101. At all times relevant, the County, acting through its policymakers, Sheriff  
 6 Rupf and Detention Facility administrators, failed to train the staff of the Detention  
 7 Facility about, or to develop applicable training materials covering the transfer of  
 8 detainees and inmates in and out of safety cells, Observation Rooms and line-of-sight  
 9 rooms and from these rooms into the general Detention Facility population.

10       102. At all times relevant, the County, acting through its policymakers, Sheriff  
 11 Rupf and Detention Facility administrators, failed to develop proper policies and  
 12 standards governing the transfer of detainees and inmates in and out of safety cells,  
 13 Observation Rooms and line-of-sight rooms and from these rooms into the general  
 14 Detention Facility population.

15       103. At all times relevant, the County, acting through its policymakers, Sheriff  
 16 Rupf and Detention Facility administrators, failed to train staff of the Detention Facility  
 17 or prepare and disseminate training materials which would train staff about the  
 18 circumstances in which the transfer of a suicidal detainee or inmate to the Contra  
 19 Costa Regional Health Center was necessary for the protection of a detainee or  
 20 inmate.

21       104. At all times relevant, the County, acting through its policymakers, Sheriff  
 22 Rupf and Detention Facility administrators, failed to implement and enforce policies  
 23 and standards setting forth the circumstances in which the transfer of a suicidal  
 24 detainee or inmate to the Contra Costa Regional Health Center was necessary for the  
 25 protection of a detainee or inmate.

26       ///

27       105. As a proximate result of the failures described in this complaint, of the  
 28 County, acting through Sheriff Rupf and Detention Facility administrators, described in

1 this complaint, to properly train Sheriff's deputies and mental health specialists  
2 employed at the Martinez Detention Facility; to properly prepare and disseminate  
3 training materials or to promulgate policies and standards to safeguard suicidal  
4 detainees and inmates, Robert was able to commit suicide and was deprived of his  
5 right to life and liberty without due process of law, as protected by the Fourteenth  
6 Amendment to the United States Constitution, and suffered damages as described in  
7 this complaint.

8 | WHEREFORE, Plaintiffs pray for relief as set forth below.

**THIRD CLAIM FOR RELIEF**  
**Against Defendants Margaret Blush, Matt Foley And Erik Steele**  
**Wrongful Death**

11 106. Plaintiffs reallege and incorporate by reference paragraphs 1 through 67  
12 and paragraphs 70 through 79 of this complaint as though fully set forth in claim for  
13 relief.

14 107. On January 30, 2006, Plaintiffs submitted a timely claim to the County of  
15 Contra Costa pursuant to the provisions of the California Tort Claims Act, California  
16 Government Code §§ 910 et seq. County denied the claim on February 28, 2006.

17        108. Defendant Blush, while acting within the course and scope of her  
18 employment was negligent in eliminating the requirement that Robert be observed  
19 every 15 minutes and that those observations be logged by members of the staff of the  
20 Martinez Detention Facility. Defendant Blush while acting within the course and scope  
21 of her employment also was negligent in permitting Robert to possess a bed sheet,  
22 which she knew or must have known could provide a means by which he could hang  
23 himself. Defendant Blush while acting within the course and scope of her employment  
24 also was negligent in failing to advise Sheriff's deputies, including Deputies Foley and  
25 Steele, that Robert was not to be moved into the general population.

26 109. On August 1, 2005, Defendant Blush and other mental health specialists  
27 (who have been sued by their fictitious names) while acting within the course and  
28 scope of their employment, were aware that Robert had been transferred to Cell 10

1 and again had been provided with regular bedding, including at least one bed sheet.  
 2 Defendant Blush and other mental health specialists (who have been sued by their  
 3 fictitious names) while acting within the course and scope of their employment,  
 4 negligently failed to direct Sheriff's deputies to move Robert to an Observation Room  
 5 where he could not have attempted to commit suicide.

6       110. On August 1, 2005, Defendant Blush and other mental health specialists  
 7 (who have been sued by their fictitious names) while acting within the course and  
 8 scope of their employment, were aware that Robert was still suicidal and should not  
 9 have been placed in the general population of the Detention Facility. These  
 10 Defendants were also aware of the limited number of safety cells and Observation  
 11 Rooms designated for the housing of suicidal detainees and inmates and that no such  
 12 safety cell or Observation Room may have been available to house Robert.  
 13 Defendant Blush and other mental health specialists (who have been sued by their  
 14 fictitious names) while acting within the course and scope of their employment,  
 15 negligently failed to recommend that if no safety cell or Observation Room were  
 16 available to house Robert, that Robert be transferred to the Contra Costa County  
 17 Regional Health Center.

18       111. On August 1, 2005, Defendant Erik Steele, aware that Robert had been  
 19 placed in an Observation Room due to the risk which existed that he would commit  
 20 suicide if unprotected, transferred Robert from an Observation Room to a cell housing  
 21 the general population.

22       112. Defendant Matt Foley, who was aware of the risk that Robert would  
 23 commit suicide, was negligent in failing to remove the knotted bed sheet from Robert's  
 24 cell on August 1, 2005, although such bed sheet was in full view.

25       ///

26       113. As a direct result of Defendants' negligence, Plaintiffs Gregory and Ann  
 27 Clouthier have suffered the loss of decedent's society, comfort, protection,  
 28 companionship, love, solace, affection, and moral support. In addition to these

1 damages, plaintiffs are entitled to recover the reasonable value of funeral and burial  
2 expenses.

3 114. Defendant County and Does 1 through 100 are liable under California  
4 Government Code §§ 844.6 and 845.6 for the injuries sustained to Plaintiffs Gregory  
5 and Ann Clouthier caused by these Defendants wrongful acts or omissions.

6 **WHEREFORE**, Plaintiffs pray for relief as set forth below.

7 **FOURTH CLAIM FOR RELIEF**  
8 **Professional Negligence**  
9 **Against Margaret Blush**

10 115. Plaintiffs reallege and incorporate by reference paragraphs 1 through 67  
11 and 70 through 72, 75, and 107 through 110 of this complaint as though fully set forth  
12 in this claim for relief.

13 116. Defendant Blush was a healthcare provider employed by the County of  
14 Contra Costa and at all times was acting within the course and scope of her  
15 employment.

16 117. As a direct result of Defendant Blush's negligent failure to provide Robert  
17 with the standard of medical care which she had a duty to provide, as alleged above,  
18 Plaintiffs Gregory and Ann Clouthier have suffered the loss of decedent's society,  
19 comfort, protection, companionship, love, solace, affection, and moral support. In  
20 addition to these damages, plaintiffs are entitled to recover the reasonable value of  
21 funeral and burial expenses.

22 **WHEREFORE**, Plaintiffs pray for relief as set forth below.

23 1. For general and pecuniary damages according to proof;  
24 2. For special damages, including the reasonable cost of funeral and  
25 burial expenses, according to proof;  
26 3. For reasonable attorney's fees pursuant to 42 U.S.C. § 1988;  
27 5. For prejudgment interest pursuant to Civil Code section 3288, or  
28 as otherwise permitted by law;  
6. For costs of suit; and

7. For such other and further relief as the court may deem just and proper.

Dated: June, 2006

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Stan Casper  
Thom Seaton  
**CASPER, MEADOWS & SCHWARTZ**  
Attorneys for Plaintiffs